



Official Rulemaking Record

Title: Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control

Division: Driver and Vehicle Services

Revisor's ID Number: R-4977

CAH Docket Number: 8-9018-41302

Effective date: December 29, 2025

This file contains the official rulemaking record for the department's rule on drivers who have experienced a loss of consciousness or voluntary control under Minnesota Rules, part 7410.2500. The department is required to maintain this record under Minnesota Statutes, section 14.365.

1. *State Register* publications:
 - a. Published rule
2. Report of administrative law judge
3. Proposed rules submitted to administrative law judge
4. Documents required by Court of Administrative Hearings rules
5. Department order adopting rules
6. The revisor's certificate approving the form of the rule
7. The adopted rule as filed with the secretary of state

Questions on the rulemaking record can be directed to dps.rulemaking@state.mn.us

Expedited Rules

6800.3400 PRESCRIPTION LABELING.

Subpart 1. **Requirements applicable to all drugs.** Except for radiopharmaceuticals, all drugs dispensed to or for a patient, other than an inpatient of a hospital must be labeled with the following information:

[For text of items A to J, see Minnesota Rules]

K. ~~after July 1, 2008~~, any dispensed legend drug, or nonlegend drug not dispensed in the manufacturer's original container, must be labeled with its physical description, including any identification code that may appear on tablets and capsules. This requirement does not apply to drugs dispensed as part of an investigational drug study.

Subp. 1a. **Additional labeling information.** After January 1, 2026, except for radiopharmaceuticals, all drugs dispensed to or for a patient, other than an inpatient of a hospital, may also be labeled with the following information:

A. the complete and unabbreviated generic name of the drug; and

B. instructions written in plain language explaining the patient-specific indications for the drug if the patient-specific indications are indicated on the prescription.

[For text of subparts 2 to 5, see Minnesota Rules]

Exempt Rules

Exempt rules are excluded from the normal rulemaking procedures (*Minnesota Statutes* §§ 14.386 and 14.388). They are most often of two kinds. One kind is specifically exempted by the Legislature from rulemaking procedures, but approved for form by the Revisor of Statutes, reviewed for legality by the Office of Administrative Hearings, and then published in the State Register. These exempt rules are effective for two years only.

The second kind of exempt rule is one adopted where an agency for good cause finds that the rulemaking provisions of *Minnesota Statutes*, Chapter 14 are unnecessary, impracticable, or contrary to the public interest. This exemption can be used only where the rules:

- (1) address a serious and immediate threat to the public health, safety, or welfare, or
- (2) comply with a court order or a requirement in federal law in a manner that does not allow for compliance with *Minnesota Statutes* Sections 14.14-14.28, or
- (3) incorporate specific changes set forth in applicable statutes when no interpretation of law is required, or
- (4) make changes that do not alter the sense, meaning, or effect of the rules.

These exempt rules are also reviewed for form by the Revisor of Statutes, for legality by the Office of Administrative Hearings and then published in the *State Register*. In addition, the Office of Administrative Hearings must determine whether the agency has provided adequate justification for the use of this exemption. Rules adopted under clauses (1) or (2) above are effective for two years only. The Legislature may also exempt an agency from the normal rulemaking procedures and establish other procedural and substantive requirements unique to that exemption.

KEY: Proposed Rules - Underlining indicates additions to existing rule language. ~~Strikeouts~~ indicate deletions from existing rule language. If a proposed rule is totally new, it is designated "all new material."
Adopted Rules - Underlining indicates additions to proposed rule language. ~~Strikeout~~ indicates deletions from proposed rule language.

Department of Public Safety

Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control

7410.2500 LOSS OF CONSCIOUSNESS OR VOLUNTARY CONTROL.

[For text of subparts 1 to 4, see Minnesota Rules]

Subp. 5. **Review of driver's condition.** Except as otherwise provided in items A to E.G, a driver who has experienced

Exempt Rules

a loss of consciousness or voluntary control shall submit an annual physician's statement on a form prescribed by the commissioner, regarding the driver's medical history, present situation, and the prognosis with respect to the driver's ability to operate a motor vehicle with safety to the driver and others.

[For text of items A to E, see Minnesota Rules]

F. A driver does not need to submit an annual physician's statement if:

- (1) a single nonepileptic seizure was responsible for the driver's loss of consciousness or voluntary control;
- (2) the driver has been free from episodes of loss of consciousness or voluntary control for five years from the date of the incident under subitem (1);
- (3) the driver has not been prescribed or taking any antiseizure medication for five years from the date of the incident under subitem (1); and
- (4) a physician has indicated that no further review of the driver's condition is necessary due to the driver being in good health and the risk of reoccurrence for the condition responsible for causing a loss of consciousness or voluntary control is minimal.

G. A driver does not need to submit an annual physician's statement if:

- (1) the driver has been free from episodes of loss of consciousness or voluntary control for ten years;
- (2) the driver has not been prescribed or taking any antiseizure medication for ten years; and
- (3) a physician has indicated that no further review of the driver's condition is necessary due to the driver being in good health and the risk of reoccurrence for the condition responsible for causing a loss of consciousness or voluntary control is minimal.

Executive Orders

The governor has the authority to issue written statements or orders, called Executive Orders, as well as Emergency Executive Orders. The governor's authority is specified in the Constitution of the State of Minnesota, Article V, and in *Minnesota Statutes* § 4.035. Emergency Executive Orders, for protection from an imminent threat to health and safety, become effective immediately, are filed with the secretary of state, and published in the *State Register* as soon as possible after they are issued. Other Executive Orders become effective 15 days after publication in the *State Register* and filing with the secretary of state. Unless otherwise specified, an executive order expires 90 days after the date the governor who issued the order vacates office.

Office of the Governor

Executive Order 25-14: Providing for Emergency Relief to Motor Carriers and Drivers Transporting Propane and Diesel in Minnesota

I, Tim Walz, Governor of the State of Minnesota, by the authority vested in me by the Constitution and applicable statutes, issue the following executive order:

The federal government failed to release funds for the Low Income Home Energy Assistance Program on time, resulting in elevated demand and increased propane and diesel fuel deliveries in December. Approximately ten percent of Minnesota households, or over 200,000 homes, use propane gas as their primary heating fuel. With the onset of winter and extremely cold temperatures over the past month, demand for propane and diesel fuel is high across the country, resulting in low inventory throughout the Midwest. Additionally, several terminals have reported a complete lack of

December 11, 2025

VIA EFILING ONLY

Ian Lewenstein
Department of Public Safety
445 Minnesota St, Suite 190
Saint Paul, MN 55101
ian.lewenstein@state.mn.us

Re: *In the Matter of the Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control (R-4977)*
CAH 8-9018-41302; Revisor R-4977

Dear Ian Lewenstein:

Enclosed herewith and served upon you is the **ORDER ON REVIEW OF RULES UNDER MINN. STAT. § 14.388 AND MINN. R. 1400.2400** in the above-entitled matter. The amendments to the rule parts are exempt from the rulemaking requirements of Minn. R. ch. 1400 (2025) pursuant to the good cause exemption in Minn. Stat. § 14.388, subd. 3 (2024).

With the approval of the adopted rules, the Court of Administrative Hearings has closed this file and is returning the rule record to the Minnesota Department of Public Safety so that the Department can maintain the official rulemaking record in this matter as required by Minn. Stat. § 14.365 (2024). Upon submission to the Court of Administrative Hearings the Department's signed order approving the rules, the Court of Administrative Hearings will file the rules with the Secretary of State. The Department's next step is to arrange for publication of the proposed amendments in the State Register as required by Minn. Stat. § 14.388, subd. 1 (2024).

If you have any questions regarding this matter, please contact William Moore at (651) 361-7893, william.t.moore@state.mn.us or via facsimile at (651) 539-0310.

Sincerely,


CARA HUNTER
Legal Assistant

Enclosure

cc: Legislative Coordinating Commission
Ryan Inman

STATE OF MINNESOTA
COURT OF ADMINISTRATIVE HEARINGS

In the Matter of the Adopted Exempt
Permanent Rules Relating to Loss of
Consciousness or Voluntary Control (R-4977)

**ORDER ON REVIEW
OF RULES UNDER
MINN. STAT. § 14.388
AND MINN. R. 1400.2400**

This matter came before Administrative Law Judge Eric L. Lipman upon the application of the Minnesota Department of Public Safety (Department) for a legal review under Minn. Stat. § 14.388 (2024).

On December 1, 2025, the Department filed documents with the Court of Administrative Hearings seeking review and approval of the above-entitled rules under Minn. Stat. § 14.388 and Minn. R. 1400.2400 (2025).

Based upon a review of the written submissions by the Department,

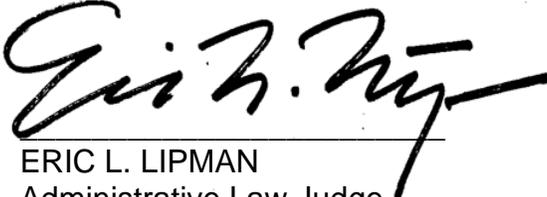
IT IS HEREBY DETERMINED THAT:

1. The rules were adopted in compliance with the procedural requirements of Minnesota Statutes, Chapter 14 (2024), and Minnesota Rules, Chapter 1400 (2025).
2. Pursuant to 2025 1st Spec. Sess. Minn. Laws Ch. 8, Art. 2, § 114, the Department has the statutory authority to adopt these proposed rules using the exempt rulemaking process.

IT IS HEREBY ORDERED THAT:

The adopted rules are **APPROVED**.

Dated: December 11, 2025


ERIC L. LIPMAN
Administrative Law Judge

Office of the Revisor of Statutes

Administrative Rules



TITLE: Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control

AGENCY: Department of Public Safety

REVISOR ID: R-4977

MINNESOTA RULES: Chapter 7410

Exhibit A

The attached rules are approved as to form

A handwritten signature in black ink, appearing to read "K. Behr", written over a horizontal line.

Kevin R. Behr
Senior Assistant Revisor

1.1 **Department of Public Safety**1.2 **Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary**
1.3 **Control**1.4 **7410.2500 LOSS OF CONSCIOUSNESS OR VOLUNTARY CONTROL.**1.5 *[For text of subparts 1 to 4, see Minnesota Rules]*

1.6 Subp. 5. **Review of driver's condition.** Except as otherwise provided in items A to
1.7 ~~E~~ G, a driver who has experienced a loss of consciousness or voluntary control shall submit
1.8 an annual physician's statement on a form prescribed by the commissioner, regarding the
1.9 driver's medical history, present situation, and the prognosis with respect to the driver's
1.10 ability to operate a motor vehicle with safety to the driver and others.

1.11 *[For text of items A to E, see Minnesota Rules]*1.12 F. A driver does not need to submit an annual physician's statement if:1.13 (1) a single nonepileptic seizure was responsible for the driver's loss of
1.14 consciousness or voluntary control;1.15 (2) the driver has been free from episodes of loss of consciousness or voluntary
1.16 control for five years from the date of the incident under subitem (1);1.17 (3) the driver has not been prescribed or taking any antiseizure medication
1.18 for five years from the date of the incident under subitem (1); and1.19 (4) a physician has indicated that no further review of the driver's condition
1.20 is necessary due to the driver being in good health and the risk of reoccurrence for the
1.21 condition responsible for causing a loss of consciousness or voluntary control is minimal.1.22 G. A driver does not need to submit an annual physician's statement if:1.23 (1) the driver has been free from episodes of loss of consciousness or voluntary
1.24 control for ten years;

2.1 (2) the driver has not been prescribed or taking any antiseizure medication
2.2 for ten years; and

2.3 (3) a physician has indicated that no further review of the driver's condition
2.4 is necessary due to the driver being in good health and the risk of reoccurrence for the
2.5 condition responsible for causing a loss of consciousness or voluntary control is minimal.



Exhibit B – Proposed Order Adopting Rules

Minnesota Department of Public Safety

In the Matter of the Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control; Revisor’s ID No. R-4977; CAH Docket No. 8-9018-41302

1. The Minnesota Department of Public Safety has complied with all notice and procedural requirements in Minnesota Statutes, chapter 14; Minnesota Rules, chapter 1400; and other applicable law.
2. The Court of Administrative Hearings didn’t receive any written comments on the rule.
3. The department has the authority to adopt the rule using the exempt rulemaking procedure under Minnesota Statutes, section 14.388, subdivision 1, clause (3) (**Exhibit B1**, as submitted under Minnesota Rules, part 1400.2400, subpart 2).
4. The department meets the claim of exemption as stated in **Exhibit C**. Because the legislature required the department to amend Minnesota Rules, part 7410.2500, subpart 5, the department’s rule incorporates specific statutory changes where no interpretation of law is required.

Because no interpretation of law is required, the rulemaking provisions of Minnesota Statutes, chapter 14, are unnecessary, impracticable, or contrary to the public interest, as “the specific policy choices underlying the new rules were made through an earlier, publicly-accessible process.” OAH 60-9045-37601, *Proposed Exempt Rule Amendments to the Minnesota Plumbing Board’s Rules Governing the Minnesota Plumbing Code in Minnesota Rules, chapter 4714* (July 9, 2021).

ORDER

The rule, in the form to be published in the *State Register*, file number RD-4977, dated October 30, 2025, is adopted under my authority under Minnesota Laws 2025, First Special Session chapter 8, article 2, section 114, and Minnesota Statutes, section 14.388, subdivision 1, clause (3).

Date

Bob Jacobson, Commissioner
Minnesota Department of Public Safety

Office of the Commissioner
445 Minnesota Street • Suite 1000 • Saint Paul, Minnesota 55101-5100
Phone: 651.201.7160 • Fax: 651.297.5728 • TTY: 651.282.6555
www.dps.state.mn.us

B001

Exhibit B1

Sec. 114. **RULEMAKING; LOSS OF VOLUNTARY CONTROL PROVISIONS MODIFICATION.**

(a) By July 1, 2026, the commissioner of public safety must amend Minnesota Rules, part 7410.2500, subpart 5, by adding an item F, to no longer require an annual physician's statement from a driver if:

(1) a single nonepileptic seizure was responsible for the driver's loss of consciousness or voluntary control;

(2) the driver has been free from episodes of loss of consciousness or voluntary control for five years from the date of the incident under clause (1);

(3) the driver has not been prescribed or taking any antiseizure medication for five years from the date of the incident under clause (1); and

(4) a physician has indicated that no further review of the driver's condition is necessary due to the driver being in good health and the risk of reoccurrence for the condition responsible for causing a loss of consciousness or voluntary control is minimal.

(b) By July 1, 2026, the commissioner of public safety must amend Minnesota Rules, part 7410.2500, subpart 5, by adding an item G, to no longer require an annual physician's statement from a driver if:

(1) the driver has been free from episodes of loss of consciousness or voluntary control for ten years;

(2) the driver has not been prescribed or taking any antiseizure medication for ten years; and

(3) a physician has indicated that no further review of the driver's condition is necessary due to the driver being in good health and the risk of reoccurrence for the condition responsible for causing a loss of consciousness or voluntary control is minimal.

(c) A review by a physician under Minnesota Rules, part 7410.2500, subpart 5, item F or G, does not apply to a driver who is required to hold a valid medical examiner's certificate under Code of Federal Regulations, title 49, section 391.43, and does not constitute a determination of that driver's physical qualifications as required under Code of Federal Regulations, title 49, section 391.41.

(d) The commissioner may use the good cause exemption under Minnesota Statutes, section 14.388, subdivision 1, clause (3), to adopt rules under this section. Minnesota Statutes, section 14.386, does not apply except as provided under Minnesota Statutes, section 14.388.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 115. **ADDITIONAL FULL-SERVICE PROVIDER FOR CIRCLE PINES.**

Notwithstanding Minnesota Statutes, sections 168.33 and 171.061, and rules adopted by the commissioner of public safety limiting sites for the office of deputy registrar or driver's license agent based on either the distance to an existing deputy registrar or driver's license agent office or the annual volume of transactions processed by any deputy registrar or driver's license agent before or after the proposed appointment, the commissioner of public safety must appoint the deputy registrar of motor vehicles currently at 9201 Lexington Avenue North in the city of Circle Pines as a driver's license agent to operate as a full-service office. The addition of a driver's license agent establishes the location as a full-service office with full authority to function as a registration and motor vehicle tax collection and driver's license bureau. All other provisions regarding the appointment and operation of a deputy registrar of motor vehicles and driver's license agent under Minnesota Statutes, sections 168.33 and 171.061, and Minnesota Rules, chapters 7404 and 7406, apply to the office.

Exhibit C

From: [Minnesota Department of Public Safety](#)
To: [Prior-Miller, Julie \(DPS\)](#); [Smith, Abigail \(She/Her/Hers\) \(PDB\)](#); [Smith, Will \(PDB\)](#); [Ahmed, Anbar \(She/Her/Hers\) \(DPS\)](#); [Lewenstein, Ian \(DPS\)](#); [Theisen, Scott Andrew \(DPS\)](#); [Padilla, Howie \(DPS\)](#); [Longaecker, Jen \(DPS\)](#)
Subject: Courtesy Copy: Proposed rules on loss of consciousness or voluntary control
Date: Tuesday, November 18, 2025 8:01:06 AM

This is a courtesy copy of an email bulletin sent by Ian Lewenstein.

This bulletin was sent to the following groups of people:

Subscribers of DPS Rulemaking Updates or DVS rulemaking updates (17 recipients)

Having trouble viewing this email? [View it as a Web page.](#)

Minnesota Department of Public Safety



Nov. 18, 2025

C001

Notice of intent to adopt rules using good-cause-exempt rulemaking

We are proposing to adopt rules relating to loss of consciousness or voluntary control under Minnesota Rules, [part 7410.2500](#). This rule governs when a driver who has experienced a loss of consciousness or voluntary control must submit an annual physician's statement on their ability to safely drive a vehicle.

The rules allow a driver who has been free from episodes of loss of consciousness or voluntary control for four years to submit a physician's statement every four years instead of annually. Now the legislature has directed us to add two new exemptions for when a driver doesn't need to submit an annual physician's statement.

Why am I receiving this notice?

You are receiving this notice because you have subscribed to our general rulemaking list. To receive notices of additional rules for our Driver and Vehicle Services (DVS) division, [please subscribe to the DVS topic list](#).

Where can I see the rules?

- The rules are available on [our rulemaking web page](#) and in the button below.
- You can learn more about the rules and the rulemaking process by reading the notice.

How can I comment on the rule?

To comment on the rules, please go to the [eComments website of the Court of Administrative Hearings](#). You must comment by 4:30 p.m. **Tuesday, Nov. 25**.

Who can I contact for questions or comments?

Please [send questions to Ian Lewenstein](#).

[Notice and proposed rules](#)

DPS rulemaking

For more information on current DPS rulemaking activities, please [visit our rulemaking web page](#).

Comments

[Please email us your rulemaking comments or questions.](#)

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Notice of Intent to Adopt Rules Using Good-Cause-Exempt Rulemaking

Minnesota Department of Public Safety

Driver and Vehicle Services

In the Matter of the Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control; Revisor's ID No. R-4977; CAH Docket No. 8-9018-41302

Introduction. In accordance with Minnesota Statutes, section 14.388, subdivision 2, this notice is being sent to all people who have registered with the department for rulemaking notices under Minnesota Statutes, section 14.14, subdivision 1a. This notice is also posted on the department's rulemaking web page (<https://dps.mn.gov/about-dps/programs-and-legislative-requirements/rulemaking#search=rulemaking>).

A copy of the rules is attached to this notice.

Agency contact person. Please send questions to Ian Lewenstein, dps.rulemaking@state.mn.us, 651-201-7180, or the Department of Public Safety, 445 Minnesota Street, St. Paul MN 55101.

Subject of rules. The department's rules address physical and mental qualifications for drivers and applicants for driving privileges under Minnesota Rules, part 7410.2500. The rules govern when a driver who has experienced a loss of consciousness or voluntary control must submit an annual physician's statement to the department.

The department reviews the physician's statement to determine the driver's ability to safely operate a motor vehicle.

Because some of these incidents are first-time occurrences, are caused by missed medications, or caused by a temporary illness, the rules allow a driver who has been free from episodes of loss of consciousness or voluntary control for four years to submit a physician's statement every four years instead of annually. Now the legislature has directed the department to add two new exemptions for when a driver doesn't need to submit an annual physician's statement.

Statutory authority. The department is using the good-cause-exempt process under Minnesota Statutes, section 14.388, subdivision 1, clause (3), to make the specific legislatively directed changes without additional interpretation, as required under Minnesota Laws 2025, First Special Session chapter 8, article 2, section 114.

Office of the Commissioner
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www.dps.state.mn.us

C004

To review the two new exemptions to submitting an annual physician’s statement, you can read the rules attached to this notice or the legislative directive under Minnesota Laws 2025, First Special Session chapter 8, article 2, section 114. The new exemptions don’t apply to people with a commercial driver’s license because the physical qualifications for commercial drivers are governed under Code of Federal Regulations, title 49, sections 391.41 and 391.43.

Submitting rules to Court of Administrative Hearings. The proposed rules will be submitted to Judge Lipman of the Court of Administrative Hearings on December 1, 2025. All interested people have five working days after November 18, 2025, to submit comments to the court.

Comments. You have until 4:30 p.m. Tuesday, November 25, 2025, to comment on—supporting or opposing—the proposed rules, including any specific rule part. **Comments on the rule must be submitted via the eComments website of the Court of Administrative Hearings** (<https://minnesotaoah.granicusideas.com>).

If you cannot use the eComments website, you may submit comments in person, via US mail, or by facsimile addressed to William Moore, Fiscal Note and Rulemaking Coordinator, at the Court of Administrative Hearings, 600 North Robert Street, PO Box 64620, Saint Paul, Minnesota 55164-0620, telephone 651-361-7900 and fax 651-539-0310, or William.t.moore@state.mn.us.

The department strongly encourages public comment, especially if the proposed rules affect you. Your comments should identify which rule part you are commenting on, the reason for the comment, and any proposed change. Any comments that you have about the legality of the proposed rules must also be made during the comment period.

Alternative format. Upon request, the information in this notice can be made available in an alternative format, such as large print, braille, or audio. To make a request, please contact Ian Lewenstein.

November 18, 2025

Bob Jacobson, Commissioner
Department of Public Safety

1.1 **Department of Public Safety**

1.2 **Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary**
1.3 **Control**

1.4 **7410.2500 LOSS OF CONSCIOUSNESS OR VOLUNTARY CONTROL.**

1.5 *[For text of subparts 1 to 4, see Minnesota Rules]*

1.6 Subp. 5. **Review of driver's condition.** Except as otherwise provided in items A to
1.7 ~~E~~ G, a driver who has experienced a loss of consciousness or voluntary control shall submit
1.8 an annual physician's statement on a form prescribed by the commissioner, regarding the
1.9 driver's medical history, present situation, and the prognosis with respect to the driver's
1.10 ability to operate a motor vehicle with safety to the driver and others.

1.11 *[For text of items A to E, see Minnesota Rules]*

1.12 F. A driver does not need to submit an annual physician's statement if:

1.13 (1) a single nonepileptic seizure was responsible for the driver's loss of
1.14 consciousness or voluntary control;

1.15 (2) the driver has been free from episodes of loss of consciousness or voluntary
1.16 control for five years from the date of the incident under subitem (1);

1.17 (3) the driver has not been prescribed or taking any antiseizure medication
1.18 for five years from the date of the incident under subitem (1); and

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1.20 is necessary due to the driver being in good health and the risk of reoccurrence for the
1.21 condition responsible for causing a loss of consciousness or voluntary control is minimal.

1.22 G. A driver does not need to submit an annual physician's statement if:

1.23 (1) the driver has been free from episodes of loss of consciousness or voluntary
1.24 control for ten years;

2.1 (2) the driver has not been prescribed or taking any antiseizure medication
2.2 for ten years; and

2.3 (3) a physician has indicated that no further review of the driver's condition
2.4 is necessary due to the driver being in good health and the risk of reoccurrence for the
2.5 condition responsible for causing a loss of consciousness or voluntary control is minimal.

Certificate of Emailing the Rulemaking Mailing List the Notice of Intent to Adopt Rules Using Good- Cause-Exempt Rulemaking

Minnesota Department of Public Safety

**In the Matter of the Adopted Exempt Permanent Rules Relating to Loss of Consciousness or
Voluntary Control; Revisor's ID No. R-4977; CAH Docket No. 8-9018-41302**

I certify that on November 18, 2025, in St. Paul, Ramsey County, Minnesota, I emailed the proposed rules and the Notice of Intent to Adopt Rules Using Good-Cause-Exempt Rulemaking to all people on the rulemaking list under Minnesota Statutes, section 14.14, subdivision 1a. The rules and notice were sent at least five working days before the department will submit the rules to the Court of Administrative Hearings.

Ian Lewenstein

Ian Lewenstein
Administrative and Legislative
Drafting Program Manager

Certificate of Accuracy of the Mailing List

Minnesota Department of Public Safety

In the Matter of the Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control; Revisor's ID No. R-4977; CAH Docket No. 8-9018-41302

I certify that the list of people that have requested that their names be placed on the Department of Public Safety's rulemaking list under Minnesota Statutes, section 14.14, subdivision 1a, is accurate, complete, and current as of November 18, 2025.

Ian Lewenstein

Ian Lewenstein
Administrative and Legislative
Drafting Program Manager



Order Adopting Rules

Minnesota Department of Public Safety

In the Matter of the Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control; Revisor's ID No. R-4977; CAH Docket No. 8-9018-41302

1. The Minnesota Department of Public Safety has complied with all notice and procedural requirements in Minnesota Statutes, chapter 14; Minnesota Rules, chapter 1400; and other applicable law.
2. The Court of Administrative Hearings didn't receive any written comments on the rule.
3. The department has the authority to adopt the rule using the exempt rulemaking procedure under Minnesota Statutes, section 14.388, subdivision 1, clause (3) (**Exhibit B1**, as submitted under Minnesota Rules, part 1400.2400, subpart 2).
4. The department meets the claim of exemption as stated in **Exhibit C**. Because the legislature required the department to amend Minnesota Rules, part 7410.2500, subpart 5, the department's rule incorporates specific statutory changes where no interpretation of law is required.

Because no interpretation of law is required, the rulemaking provisions of Minnesota Statutes, chapter 14, are unnecessary, impracticable, or contrary to the public interest, as "the specific policy choices underlying the new rules were made through an earlier, publicly-accessible process." OAH 60-9045-37601, *Proposed Exempt Rule Amendments to the Minnesota Plumbing Board's Rules Governing the Minnesota Plumbing Code in Minnesota Rules, chapter 4714* (July 9, 2021).

ORDER

The rule, in the form to be published in the *State Register*, file number RD-4977, dated October 30, 2025, is adopted under my authority under Minnesota Laws 2025, First Special Session chapter 8, article 2, section 114, and Minnesota Statutes, section 14.388, subdivision 1, clause (3).

12/12/2025

Date

Bob Jacobson, Commissioner

Minnesota Department of Public Safety

Office of the Commissioner

445 Minnesota Street • Suite 1000 • Saint Paul, Minnesota 55101-5100

Phone: 651.201.7160 • Fax: 651.297.5728 • TTY: 651.282.6555

www.dps.state.mn.us

Office of the Revisor of Statutes

Administrative Rules



TITLE: Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary Control

AGENCY: Department of Public Safety

REVISOR ID: R-4977

MINNESOTA RULES: Chapter 7410

Exhibit A

The attached rules are approved as to form

A handwritten signature in black ink, appearing to read "K. Behr", written over a horizontal line.

Kevin R. Behr
Senior Assistant Revisor

Document Number: 20254233
Filed December 17, 2025
Office of the Minnesota
Secretary of State, Steve Simon

A001

1.1 **Department of Public Safety**

1.2 **Adopted Exempt Permanent Rules Relating to Loss of Consciousness or Voluntary**
1.3 **Control**

1.4 **7410.2500 LOSS OF CONSCIOUSNESS OR VOLUNTARY CONTROL.**

1.5 *[For text of subparts 1 to 4, see Minnesota Rules]*

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1.15 (2) the driver has been free from episodes of loss of consciousness or voluntary
1.16 control for five years from the date of the incident under subitem (1);

1.17 (3) the driver has not been prescribed or taking any antiseizure medication
1.18 for five years from the date of the incident under subitem (1); and

1.19 (4) a physician has indicated that no further review of the driver's condition
1.20 is necessary due to the driver being in good health and the risk of reoccurrence for the
1.21 condition responsible for causing a loss of consciousness or voluntary control is minimal.

1.22 G. A driver does not need to submit an annual physician's statement if:

1.23 (1) the driver has been free from episodes of loss of consciousness or voluntary
1.24 control for ten years;

- 2.1 (2) the driver has not been prescribed or taking any antiseizure medication
2.2 for ten years; and
- 2.3 (3) a physician has indicated that no further review of the driver's condition
2.4 is necessary due to the driver being in good health and the risk of reoccurrence for the
2.5 condition responsible for causing a loss of consciousness or voluntary control is minimal.

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